



NORTH EAST (OUTER) AREA COMMITTEE

**Special Meeting to be held in the Civic Hall, Leeds on
Wednesday, 6th March, 2013 at 4.00 pm**

MEMBERSHIP

Councillors

G Wilkinson (Chair) - Wetherby;
A Lamb - Wetherby;
J Procter - Wetherby;

N Buckley - Alwoodley;
P Harrand - Alwoodley;
D Cohen - Alwoodley;

A Castle - Harewood;
R Procter - Harewood;
M Robinson - Harewood;

**Agenda compiled by:
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Governance Services Unit
Civic Hall
LEEDS LS1 1UR
Tel: 24 74360**

**East North East Area Leader:
Rory Barke
Tel: 33 67627**

A G E N D A

Item No	Ward	Item Not Open		Page No
1			<p>APPEALS AGAINST REFUSAL OF INSPECTION OF DOCUMENTS</p> <p>To consider any appeals in accordance with Procedure Rule 25 of the Access to Information Procedure Rules (in the event of an Appeal the press and public will be excluded).</p> <p>(*In accordance with Procedure Rule 25, written notice of an appeal must be received by the Head of Governance Services at least 24 hours before the meeting.)</p>	
2			<p>EXEMPT INFORMATION - POSSIBLE EXCLUSION OF THE PRESS AND PUBLIC</p> <p>1 To highlight reports or appendices which officers have identified as containing exempt information, and where officers consider that the public interest in maintaining the exemption outweighs the public interest in disclosing the information, for the reasons outlined in the report.</p> <p>2 To consider whether or not to accept the officers recommendation in respect of the above information.</p> <p>3 If so, to formally pass the following resolution:-</p> <p>RESOLVED – That the press and public be excluded from the meeting during consideration of the following parts of the agenda designated as containing exempt information on the grounds that it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the press and public were present there would be disclosure to them of exempt information, as follows:</p> <p>No exempt items or information have been identified on the agenda</p>	

Item No	Ward	Item Not Open		Page No
3			<p>LATE ITEMS</p> <p>To identify items which have been admitted to the agenda by the Chair for consideration.</p> <p>(The special circumstances shall be specified in the minutes.)</p>	
4			<p>APOLOGIES FOR ABSENCE</p> <p>To receive any apologies for absence.</p>	
5			<p>DECLARATION OF DISCLOSABLE PECUNIARY AND OTHER INTERESTS</p> <p>To disclose or draw attention to any disclosable pecuniary interests for the purposes of Section 31 of the Localism Act 2000 and paragraphs 13-18 of the Members' Code of Conduct. Also to declare any other significant interests which the Member wishes to declare in the public interest, in accordance with paragraphs 19-20 of the Members' Code of Conduct.</p>	
6			<p>CHILDREN'S SERVICES - SCHOOL CLUSTER FUNDING/YOUTH SERVICE REVIEW</p> <p>To consider a report of the East North East Area Leader updating the meeting on various Children's Services issues previously discussed at the Area Committee.</p>	1 - 18
7			<p>DATE AND TIME OF NEXT MEETING</p> <p>Monday 18th March 2013 at 6.00pm at Treetops Community Centre, Squirrel Way, Moortown, Leeds 17.</p>	

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Report of East North East Area Leader

Report to Outer North East Area Committee

Date: 6 March 2013

Subject: Children's Services – School Cluster Funding/Youth Service Review

Are specific electoral Wards affected? Yes If relevant, name(s) of Ward(s): Alwoodley, Harewood, Wetherby	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Are there implications for equality and diversity and cohesion and integration?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Is the decision eligible for Call-In?	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No
Does the report contain confidential or exempt information? If relevant, Access to Information Procedure Rule number: Appendix number:	<input type="checkbox"/> Yes	<input checked="" type="checkbox"/> No

Summary of main issues

- The Outer North East Area Committee received an update report from Children's Services at its meeting on 10th September. Arising from the discussions on this item, the Director of Children's Services provided a briefing note to address the specific concerns raised by the Area Committee regarding cluster funding arrangements. This briefing note, presented to the October area committee, prompted further questions; therefore the Director of Children's Services has been invited to this area committee.

The Area Committee also has some issues they wish to raise with the Director of Children's Services on the Youth Service Review arising from a discussion prompted by the Area Chair's minutes at the October area committee.

Recommendations

- Members are asked welcome the Director of Children's Services to the area committee meeting and take the opportunity to receive a response on the issues raised, and raise any further questions or concerns they may have.

1 Purpose of this report

- 1.1 The purpose of this report is to provide an opportunity for the Director of Children's Services to respond to the questions raised at the Outer North East Area Committee on 22 October concerning two issues – EPOSS cluster funding, and the Youth

Service review, and for the Area Committee to raise any further concerns they have on these issues.

2 Background information

- 2.1 The Area Committee receives an Update Report from Children's Services twice a year in September and March. This provides the area committee with an opportunity for discussion on key issues concerning children and young people.

3 Main issues

- 3.1 At the October area committee two issues were raised.
- 3.2 Firstly, concerns were raised in relation to the information provided in the briefing note from the Director of Children's Services on the funding arrangements for clusters. The Area Committee agreed to invite the Director to attend a meeting arranged for 6 March 2013 to provide further information, specifically how much funding is top sliced from the dedicated schools grant for EPOSS schools and how much is then given back to the school clusters. The briefing note provided for the October area committee is attached as appendix A for information. Further information to update re the position reached with school Forum in January 2013 is attached as Appendix D and E.
- 3.3 Secondly, the Youth Service Review which was reported as part of the Area Chair's minutes item. The Area Committee expressed concerns that the review seemed centred on experiences from the urban centre of Leeds and not enough had been done to consult with elected members from the outer areas. It was agreed that the Director of Children's Services should be asked to attend the meeting on 6 March with the Head of Service, Young People and Skills, to discuss the issue in more detail. The relevant excerpt from the Area Chairs minutes presented to the October area committee is attached as appendix B. The minutes from the Scrutiny Board (Children and Families) Youth Services working group are attached at Appendix C for information.

4 Corporate Considerations

4.1 Consultation and Engagement

- 4.1.1 Not applicable to this report.

4.2 Equality and Diversity / Cohesion and Integration

- 4.2.1 There are no equality and diversity issues in relation to this report.

4.3 Council Policies and City Priorities

- 4.3.1 The inclusion of this item is in accordance with the Council's Constitution, Part 4, Area Committee Procedure Rules.

4.4 Resources and Value for Money

- 4.4.1 There are no resource implications as a result of this report.

4.5 Legal Implications, Access to Information and Call In

4.5.1 There are no legal implications or access to information issues. This report is not subject to call in.

4.6 Risk Management

4.6.1 There are no risk management issues relating to this report.

5 Conclusions

5.1 The Area Committee has raised concerns about two issues relating to Children's Services – Cluster funding arrangements and the Youth Service review. From the discussions at the October area committee they agreed to invite the appropriate officers to attend this meeting to respond to the concerns raised.

6 Recommendations

6.1 Members are asked to welcome the Director of Children's Services to the area committee meeting and take the opportunity to receive a response on the issues raised, and raise any further questions or concerns they may have.

7 Background documents

7.1 Minutes of the Outer North East Area Committee, September 10th October 22nd and 3 December 2012. Notes of Outer North East Area Committee (incomplete) 4 February 2013.

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Date:	28/09/2012
Author:	Sue Rumbold
Contact Number:	0113 2475574
Email:	Sue.rumbold@leeds.gov.uk

Subject:	In response to the request from the Outer North East area committee, please find a note to explain the current formula arrangements.
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Cluster Funding 2011/12 and 2012/13

- The funding allocated to clusters from the Dedicated Schools Grant (£5.2m which is 1.03% of the total dedicated schools grant), an average of £51 per pupil, is the same cash value as in 2010/11. The funding attached to clusters was previously paid to the Local Authority as a separate grant up until 2011/12.
- The previous grants were allocated to Local Authorities with a brief that much of the funding should be targeted. The formula is a simple continuation of the formula used to distribute the previous grants, and is based on 23% of the funding being allocated on a lump sum and amount per pupil, and 77% being based on more targeted methods. The allocation to each cluster is therefore the same as under the previous grant requirement.
- The formula used to allocate the funding to clusters is based on the pupil numbers and their attributes attending each school. Allocations therefore reflect the needs of pupils attending each school, and not the location of the school itself. Other than the lump sum for each school, the funding received by each cluster is based on the needs of the pupils attending schools within the cluster. The funding allocated per pupil on the formula is related to where the pupil lives, this funding then follows the pupil to the cluster where they go to school.
- Allocations per pupil between clusters ranges from £26 to £88, reflecting the range of relative deprivation, e.g. the free school meal eligibility rates range from 6.4% to 42.8% of pupils between clusters.
- The Formula is based on the latest data drawn from PLASC at January 2012, or as used in the main school funding formula for 2012/13.
- The £5.2m is all allocated out to clusters, other than an amount of £50,000 that has been centrally retained in order to pay for any cases of maternity amongst staff employed to work within clusters, as requested by the

Headteacher Forum.

- The Schools Forum was consulted on options in both 2011/12 and 2012/13 to reduce the proportion of funding allocated on targeted needs, and increasing the proportion based purely on pupil numbers, but has expressed a view that the funding should remain targeted as under the previous grant.

Cluster Funding 2013/14 onwards

In respect of the funding arrangements for 2013-14 onwards, the Local Authority has a continuing commitment to clusters and their funding but the Schools Forum has only agreed that the funding may be held centrally and devolved to clusters as a contribution to combined budgets in 2012/13, with a review to take place this year. The views of all schools is currently being obtained as to whether funding should continue to be held centrally and devolved to clusters for the next three years, or whether the funding should be delegated to individual schools and therefore the decision as to the continuation of cluster funding left to individual schools. The results of this will be reported to the Schools Forum on 18th October where a vote will be taken as to whether the funding remains from the end of this financial year.

Schools Forum will also be consulted on the formula for the devolution of funding to clusters, if the decision is to remove the continuing commitment to the funding of clusters, the forum will also give a view about the delegation of funding to individual schools.

Any decision to delegate funding is binding on the Local Authority, but the view of the Schools Forum on the formula is recommended to the Director of Children's Services.

The allocation of resource could be calculated on a per pupil basis, this is an option that we have presented to schools forum each year to consider, however this would remove the targeting of resource to the most deprived areas, Schools Forum have not supported this approach.

Strategic approach

Schools forum have supported the targeting of a proportion of the funding to the clusters where the children attend school receiving additional funding through the formula. Clusters are focusing on building systems to identify those most in need through the top 100 methodology and investing in the right service provision for their area.

The refreshed Children and Young Peoples Plan (CYPP) 2011-2015 is endorsed by the council and re-iterated the importance of developing strong clusters of multi-agency resources across the city that effectively target and direct resources to those most in need and support the readiness of children and young people to learn. The refreshed CYPP articulated the ambitions of the Leeds Education Challenge (LEC) that:

- every child and young person of school age will be in school or in learning
- every school will have an achievable plan to being recognised as a great school
- we will improve achievement for every young person year on year
- every school will benefit from a fully qualified, skilled, committed and well led staff team
- every child will move confidently through their education.

The report on clusters presented to School forum in September described the resource allocation across the clusters from the local authority, with the alignment of social care teams and targeted services. Also there is increasing alignment of early start services with health provision being organised on a cluster level. This approach will continue as we embed early intervention provision across the city, enhancing the cluster arrangements to increase the impact of locality working in improving outcomes for children and young people.

I understand that the resource allocation when analysed per pupil appears to be lower in the O.N.E. area, however, I am confident that the students who live in areas of deprivation and attend school in the O.N.E are funded at a higher level and that this resource follows the student to the cluster.

The local area partner and targeted services leader for the clusters in this area will support the cluster manager in ensuring that there is the right level of provision for the students who require additional support to access and be successful in their learning.

We will feedback to elected members following Schools Forum in mid October on the decision to continue and delegate the funding and also the recommendation on funding formula.

Excerpt from Area Chair's minutes 13th July 2012

8.0	Youth Service Review Update	
8.1	A discussion took place amongst attendees at the forum meeting prior to the arrival of Cllr Blake who was attending to provide an update on the Youth Service Review.	
8.2	Area Committees have previously expressed that they feel that they can have a beneficial impact on Youth Services in their areas and are keen to be involved in the review of the service and to have more of an influence in the future.	
8.3	Cllr Gabriel mentioned that she had been interviewed by the appointed consultant and her view was that the service would need to become a more targeted and specialised service. It was important to utilise voluntary and community based groups to deliver activities in their area. Area Committees could have a role in influencing this.	
8.4	Cllr Hyde had also been interviewed by the consultant. He felt that there was potential for commissioning to be carried out at three levels: local, intermediate and city wide and that Area Committees could be heavily involved in this. Parameters could be set centrally but Area Committees have insight into the local priorities and should have the ability to influence or commission provision from the youth service and also private and community organisations.	
8.5	Rory Barke had also been interviewed by the consultant and felt that there was scope for the expertise within Youth Services to be used to develop and support local providers.	
8.6	Cllr Blake joined the meeting with Cllr Dowson to provide an update on the Youth Services Review.	
8.7	There is a lot of history to the agenda involving different experiences in different parts of the city. There has been a lack of satisfaction from members over aspects of provision, but specifically around a lack of awareness of intended provision and a lack of information regarding the impact of the service.	
8.8	Many Local Authorities have withdrawn from providing Youth Service provision but this is not the view taken in Leeds. LCC needs to be able to influence approaches for the youth of the city or there is a danger that children will be poorly served in the future.	
8.9	There have been cross party talks about Youth Services issues. There have previously been changes to the formula for allocating resources and this needs to be looked at again in light of the changing population in Leeds.	
8.10	There is a will to devolve resources down to a local level, to clusters and beyond, and there is a will to empower Area Committees and move some commissioning down to a local level. To meet the differing needs in differing areas.	
8.11	A consultant has been brought in with an objective eye and he will be	

	interviewing all of the Area Chairs individually. He will also be collecting local views through interviews in the patches to get a view on past experiences, future aspirations, and how local people can be involved in developing the service.	
8.12	A report will be pulled together which will be subject to further consultation with members and eventually for Executive Board approval. It will be important to acknowledge that all areas are different, with differing dynamics of youths, differing degrees of community infrastructure and differing opinions of how provision should be run, and these views need to be reflected in the report.	
8.13	It was agreed that Ken Morton should be invited to the next Area Chairs Forum meeting to provide an update on the Review of Youth Services and provide feedback on the consultation carried out by the consultant.	SW

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Scrutiny Board (Children and Families)

Youth Services: Working Group Meeting: 18th October 2012

Appendix 4

Jacqueline Ward

Cllr Alan Lamb

Cllr Bob Gettings

Officers and Representatives

Ken Morton – Head of Service Young People and Skills

Paul Brennan – Deputy Director Children’s Services

Sandra Newbould – Principal Scrutiny Advisor

Apologies Taira Kayani
Cllr Alex Sobel
Cllr Pat Latty
Christine Raftery
Celia Foote

No.	Item	Action
1	<p>Attendance</p> <p>The attendance and apologies as above were noted.</p> <p>The Chair welcomed everyone to the meeting.</p>	
2	<p>Minutes of previous Meetings</p> <p>Accepted with amendment to paragraph 2 on page 3 which now reads ‘With regard to places to go and things to do, the method of funding, which could be via grant allocation, has yet to be decided.’</p>	
3	<p>Matters Arising</p> <p>None</p>	
4	<p>Introduction</p> <p>The Chair requested that the working group be advised on the updated position since the meeting on the 2nd of October and requested that the working group focus on the following.</p> <ul style="list-style-type: none"> • Whether sufficient and robust consultation had been undertaken. • The content of the report itself, particularly the main findings, principles, propositions, stakeholder feedback and recommendations specified. <p>The working group were advised that the Damian Allen report with a report of the Director of Children’s Services is now scheduled to be presented to Executive Board December 2012.</p>	

5	<p>Questions, Statements and Outcomes</p> <p>The method for gathering evidence was explained to the working group with a full list of stakeholders visits and interviews listed at appendix 1. The working group were further advised that more detailed discussions at a local level and cluster level would be undertaken once Executive Board had been presented with the Damian Allen report in December.</p> <p>The working group made the following observations:</p> <ul style="list-style-type: none"> • Elected member consultation was inadequate and not representative of the political spectrum. It was suggested that further consultation be undertaken with the following: <ul style="list-style-type: none"> ○ Chair of the Children and Families Scrutiny Board ○ Children’s Champions ○ Shadow Exec/Lead members in opposition groups. ○ Members who sit of the Children’s Trust Board <p>It was also suggested that consultation be extended to charitable organisations who work extensively with young people such as the Salvation Army.</p> <ul style="list-style-type: none"> • The working group felt that the Council should not commit to any further expenditure with the Damian Allen for the additional consultation work identified. • Further consultation needed to take place as quickly as possible to avoid further delays in the process. • The report as it stands is considered to be incomplete until further consultation has taken place and therefore it is recommended that it is not yet shared with the wider public. <p>It was explained to the working group that consultation was scheduled to occur at an all party working group session. However the meeting did not taken place and a subsequent meeting was never arranged.</p> <p>The Damian Allen report this was perceived as a ‘starting block’ for transformation by the working group. The working group stated that it contained information that some may disagree with depending on knowledge of provision in their locality and their experience of the youth service, however the working group stated that they were broadly in agreement with the content of the report which reflected many of the observations made by working group in previous meetings.</p> <p>The working group also made the following statements and observations with regard to the content of the report :</p>	

	<ul style="list-style-type: none"> • That the recommendations should be prioritised. The working group considered that recommendations 8,13,14,15,16,20 and 22 are of greatest importance. • Provision of service managed by Area is welcomed to supply a service that meets local need. • There is a lack of clarity in the governance, relationships and linkages that would exist between Clusters and Area Committees/Management and also Children’s Services. • The working group agreed that universal and targeted services need to be clearly defined. • More importantly the working group stressed the importance of getting the transformation right and taking the appropriate time to do this. <p>The working group stated that where responsibility for service delivery is to be devolved to the localities that the appropriate resource, staff or financial, should be allocated to support this. It was felt that Area Management team resources are already stretched. The group were reassured that this would be provided and that work has already started to look at how resources may be allocated. Officers were advised that some areas already work well and therefore would require a ‘lighter touch’ in the change process.</p> <p>The working group highlighted that there needs to be a balance in meeting the needs of an area and the needs of a child, stating that there are children who need intensive support in wards that are perceived to be the more affluent areas, therefore support networks are required across the whole city.</p> <p>The group welcomed the suggestion of Youth Work Improvement Units and expanding the number of advanced practitioners within the Youth Service.</p>	
6	<p>Further Action</p> <ul style="list-style-type: none"> • The working group concluded that the outcome of this meeting should be reported to the full Scrutiny Board at its meeting on the 8th of November 2012. It will be raised under the work programme. • The working group also resolved that their conclusions from this meeting be reported to the December Executive Board for their consideration. These are as follows: <ul style="list-style-type: none"> ○ The Scrutiny Board are broadly in agreement with the observations and recommendations made by Damian Allen. ○ The Scrutiny Board consider that further consultation is required with a wider range of Elected Members and VCFS organisations. ○ The Scrutiny Board does not recommend any 	SN

	<p>further expenditure should be made in consultancy fees to undertake the recommended consultation.</p> <ul style="list-style-type: none"> ○ That the report is not circulated to the wider public until such time as further consultation is undertaken and feedback has been evaluated. ○ That recommendations are prioritised. The Scrutiny Board recommend that these are 8,13,14,15,16,20,and 22 in the consultants report. ○ That the Executive Board is clearly advised of the proposed responsibilities, relationships and governance arrangements of Clusters, Area Management and Children’s Services with regard to Youth provision. ○ That the Executive Board are provided with a defined overview of Universal and Targeted Youth provision and clarity on who will be responsible for the provision of services. 	
7	<p>Future Meeting Dates</p> <p>No future meeting arranged.</p>	

Appendix D

The information included below has come from the Children's Services Finance team in relation to the request below.

Please provide the North East (Outer) Area Committee with further details on how much funding has been topsliced from the dedicated schools grant for EPOS Schools and how much is then given to the EPOS clusters.

It is not possible to provide a definite answer to the above question as there is no breakdown of the dedicated schools grant for EPOS schools.

The Dedicated Schools Grant is paid as a whole to the City Council at an average rate of £4,945.95 per pupil aged 3 to 16, but the average rate for Leeds is based on city wide indicators of need when compared with all other Local Authorities, with all previous grants rolled into the allocation from 2011/12 based on the cash totals allocated to each Local Authority at that point. It is therefore not possible to break down the DSG allocation into anything other than a city total.

However, as far as the funding for clusters is concerned the current funding formula allocating funding to each cluster uses the formulae and cash within the previous grants that were rolled up into the DSG from 2011/12.

It could therefore be claimed that the amount of DSG currently used to fund clusters is identical at a cluster level to the current allocations, adjusted for changes in data between 2010/11 and 2012/13.

The total funding currently held centrally and devolved to clusters is £5.2m. 50% of this total came from an extended services grant allocated to Local Authorities based solely on free school meals eligibility, with the other 50% based on a combination of pupil numbers and deprivation indicators.

The Schools Forum agreed that the continuing commitment to clusters should be maintained for the next three years, 2013/14 to 2015/16.

School Forum considered a report in January 2013 which recommended that they considered a different option to the current formula for cluster funding. The options considered and their impact at cluster level can be seen in Appendix E. The Forum voted conclusively for option 1 which was the most targeted and closest to the existing formula.

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